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# PLANNING COMMITTEE Regulatory Committee Agenda

Date Wednesday 23 August 2023

Time 6.00 pm

Venue Council Chamber, Civic Centre, Oldham, West Street, Oldham, OL1 1NL

**Notes** 

1. DECLARATIONS OF INTEREST- If a Member requires any advice on any item involving a possible declaration of interest which could affect his/her ability to speak and/or vote he/she is advised to contact Paul Entwistle or Constitutional Services in advance of the meeting.

- 2. CONTACT OFFICER for this Agenda is Constitutional Services Tel. 0161 770 5151 or email <a href="mailto:Constitutional.Services@oldham.gov.uk">Constitutional.Services@oldham.gov.uk</a>
- 3. PUBLIC QUESTIONS Any member of the public wishing to ask a question at the above meeting can do so only if a written copy of the question is submitted to the Contact officer by 12 Noon on Friday, 18 August 2023.
- 4. FILMING This meeting will be recorded for live and/or subsequent broadcast on the Council's website. The whole of the meeting will be recorded, except where there are confidential or exempt items and the footage will be on our website. This activity promotes democratic engagement in accordance with section 100A(9) of the Local Government Act 1972. The cameras will focus on the proceedings of the meeting. As far as possible, this will avoid areas specifically designated for members of the public who prefer not to be filmed. Disruptive and anti social behaviour will always be filmed.

Any member of the public who attends a meeting and objects to being filmed for the Council's broadcast should advise the Constitutional Services Officer who will instruct that they are not included in the filming.

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Please also note the Public attendance Protocol on the Council's Website



#### https://www.oldham.gov.uk/homepage/1449/attending\_council\_meetings

MEMBERSHIP OF THE PLANNING COMMITTEE IS AS FOLLOWS: Councillors Akhtar, Cosgrove, Davis, Fryer, H. Gloster, Harkness, Hobin, Ibrahim, Iqbal, Lancaster, Surjan (Chair), Wahid and Woodvine

#### Item No

- 1 Apologies For Absence
- 2 Urgent Business

Urgent business, if any, introduced by the Chair

3 Declarations of Interest

To Receive Declarations of Interest in any Contract or matter to be discussed at the meeting.

4 Public Question Time

To receive Questions from the Public, in accordance with the Council's Constitution.

5 Minutes of Previous Meeting (Pages 1 - 6)

The Minutes of the meeting of the Planning Committee held on 19<sup>th</sup> July 2023 are attached for Members' approval.

6 VAR/350629/23 - St. Cuthberts Church, Tanners Fold (Pages 7 - 14)

Variation of condition No 4 (Landscaping) relating to approved application RES/346214/21.

FUL/350748/23 - Land south of Greenside Way, Greengate Industrial Estate, Chadderton (Pages 15 - 26)

Erection of 3no. E(G)/B2/B8 blocks (comprising 24no. hybrid units) and formation of a new access onto Greenside Way, together with external works, landscaping, and creation of a substation and meter rooms

8 Appeals Update (Pages 27 - 30)

# PLANNING COMMITTEE 19/07/2023 at 6.00 pm



**Present:** Councillor Surjan (Chair)

Councillors Akhtar, Charters (Substitute), Davis, Fryer, H. Gloster, Harkness, Hobin, Ibrahim (Vice-Chair), Iqbal,

Lancaster and Woodvine

Also in Attendance:

Laila Chowdhury Constitutional Services

Graham Dickman Development Management Team

Leader

Alan Evans Group Solicitor

Abiola Labisi Senior Planning Officer

Sophie Leech Planning Officer

Kaidy McCann Constitutional Services
Wendy Moorhouse Principal Transport Officer

Peter Richards Head of Planning

Matthew Taylor Senior Planning Officer

#### 1 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Cosgrove.

#### 2 URGENT BUSINESS

There were no items of urgent business received.

#### 3 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

#### 4 PUBLIC QUESTION TIME

There were no public questions received.

#### 5 MINUTES OF PREVIOUS MEETING

**RESOLVED** that the minutes of the previous meeting be approved with the amendment of an apology to be included.

#### 6 PA/343609/19 - FORMER BIRKS QUARRY, HUDDERSFIELD ROAD, AUSTERLANDS

APPLICATION NUMBER: PA/343609/19

APPLICANT: Prestigious Homes NW Ltd

PROPOSAL: Approval of Reserved Matters in respect of Appearance, Landscaping, Layout and Scale for the erection of 4 dwellings in relation to Outline approval PA/341213/17

LOCATION: Former Birks Quarry, Huddersfield Road, Austerlands.

It was MOVED by Councillor Akhtar and SECONDED by Councillor Fryer that the application be APPROVED.



On being put to the vote, it was UNANIMOUSLY cast IN FAVOUR OF APPROVAL.

DECISION: That the application be GRANTED subject to the conditions as outlined in the report

#### **NOTES:**

- 1. That an Objector attended the meeting and addressed the Committee on this application.
- 2. In reaching its decision, the Committee took into consideration the information as set out in the Late List attached at Item 16.

#### 7 PA/343610/19 - FORMER BIRKS QUARRY, HUDDERSFIELD ROAD, AUSTERLANDS

APPLICATION NUMBER: PA/343610/19

APPLICANT: Prestigious Homes NW Ltd

PROPOSAL: Approval of Reserved Matters in respect of Appearance, Landscaping, Layout and Scale for the erection of 33 dwellings in relation to Outline approval PA/337932/15

LOCATION: Former Birks Quarry, Huddersfield Road, Austerlands.

It was MOVED by Councillor Fryer and SECONDED by Councillor Harkness that the application be APPROVED.

On being put to the vote it was UNANIMOUSLY cast IN FAVOUR OF APPROVAL.

DECISION: That the application be GRANTED subject to the conditions as outlined in the report.

#### **NOTES:**

- 1. That an Objector attended the meeting and addressed the Committee on this application.
- 2. In reaching its decision, the Committee took into consideration the information as set out in the Late List attached at Item 16.

### 8 FUL/351029/23 - THE PRUDENTIAL ASSURANCE BUILDING, 79 UNION STREET, OLDHAM;

APPLICATION NUMBER: FUL/351029/23

APPLICANT: Mr Jon Bloor Page 2

PROPOSAL: Resubmission of application FUL/350248/22 for alteration and repair to facilitate new workspace use.



LOCATION: The Prudential Assurance Building, 79 Union Street, Oldham, OL1 1JZ

It was MOVED by Councillor Akhtar and SECONDED by Councillor Hobin that the application be APPROVED.

On being put to the vote, it was UNANIMOUSLY cast IN FAVOUR OF APPROVAL.

DECISION: That the application be GRANTED subject to the conditions as outlined in the report.

### 9 LBC/351030/23 - THE PRUDENTIAL ASSURANCE BUILDING, 79 UNION STREET, OLDHAM

APPLICATION NUMBER: LBC/351030/23

APPLICANT: Mr Jon Bloor

PROPOSAL: Resubmission of application LBC/350249/22 for alteration and repair to facilitate new workspace use.

LOCATION: The Prudential Assurance Building, 79 Union Street, Oldham, OL1 1JZ

It was MOVED by Councillor Surjan and SECONDED by Councillor Charters that the application be APPROVED.

On being put to the vote, it was UNANIMOUSLY cast IN FAVOUR OF APPROVAL.

DECISION: That the application be GRANTED subject to the conditions as outlined in the report.

# 10 OUT/350032/22 - WESTWOOD MEDICAL CENTRE, WINTERBOTTOM STREET, OLDHAM

Councillors Woodvine and Charters left the room for part on the discussion and therefore took no part in the vote.

APPLICATION NUMBER: OUT/350032/22

APPLICANT: Westwood Apartments Ltd

PROPOSAL: Outline application for 16 storey apartment building for 120 flats with associated on-site parking and private gated site access, following demolition of existing building. Approval of Access, Layout, and Scale are sought. All other matters reserved.

LOCATION: Westwood Medical Centre, Winterbottom Street, Oldham OL9 6TS Page 3

It was MOVED by Councillor Akhtar and SECONDED by Councillor Hobin that the application be REFUSED.



On being put to the vote, it was UNANIMOUSLY cast IN FAVOUR OF REFUSAL.

DECISION: That the application be REFUSED subject to reasons as outlined in the report.

#### NOTES:

That an Objector, the Applicant and a Ward Councillors attended the meeting and addressed the Committee on this application.

#### 11 FUL/350480/23 - 38 RONALD STREET, OLDHAM

APPLICATION NUMBER: FUL/350480/23

APPLICANT: Mr Sameer Zulqurnain

PROPOSAL: Change of use from C3 (dwellinghouse) to 18 bedroom House in Multiple Occupation (Sui Generis) and associated works.

LOCATION: 38 Ronald Street, Oldham, OL4 1NE.

It was MOVED by Councillor Akhtar and SECONDED by Councillor Surjan that the application be APPROVED

On being put to the vote 6 VOTES were cast IN FAVOUR OF APPROVAL and 5 VOTES were cast AGAINST with 1 ABSTENTIONS.

DECISION: That the application be GRANTED subject to the conditions as outlined in the report.

#### **NOTES:**

That a Ward Councillor attended the meeting and addressed the Committee on this application.

### 12 FUL/349762/22 - WOODEND MILLS, HARTSHEAD STREET, LEES

APPLICATION NUMBER: FUL/349762/22

APPLICANT: Chris Murray

PROPOSAL: Erection of two storey car servicing workshop and MOT testing centre (Class B2) with storage (Class B8) and/or photographic studio (Class E(g)(iii)) accommodation above, and ancillary single storey office building.

LOCATION: Woodend Mills, Hartshead Street, Lees, Oldham, OL4 5EE



It was MOVED by Councillor Woodvine and SECONDED by Councillor Charters that the application be APPROVED.

On being put to the vote, it was UNANIMOULSY cast IN FAVOUR OF APPROVAL

DECISION: That the application be GRANTED subject to the conditions as outlined in the report.

#### **NOTES:**

That the Applicant attended the meeting and addressed the Committee on this application.

### 13 FUL/350729/23 - LAND AT RUTLAND MILL, LINNEY LANE, SHAW

APPLICATION NUMBER: FUL/350729/23

APPLICANT: Mr Sean Elliott

PROPOSAL: Erection of a portal frame, metal clad commercial building with ancillary vehicle parking and servicing areas following the demolition of an existing dilapidated building

LOCATION: Land at Rutland Mill, Linney Lane, Shaw

It was MOVED by Councillor Gloster and SECONDED by Councillor Davis that the application be APPROVED.

On being put to the vote, it was UNANIMOUSLY cast IN FAVOUR OF APPROVAL

DECISION: That the application be GRANTED subject to the conditions as outlined in the report.

#### 14 FUL/350739/23 - 451 BROADWAY, CHADDERTON

APPLICATION NUMBER: FUL/350739/23

APPLICANT: Mr T Nazir

PROPOSAL: Change of use from retail to cafe and hot foot takeaway including external extraction.

LOCATION: 451 Broadway, Chadderton, OL9 8AP

It was MOVED by Councillor Akhtar and SECONDED by Councillor Charters that the application be APPROVED.

On being put to the vote 12 VOTES were cast IN FAVOUR OF APPROVAL and 1 VOTE was cast AGAINST with 0 ABSTENTIONS. Page 5

DECISION: That the application be GRANTED subject to the conditions as outlined in the report.



#### **NOTES:**

That an Objector, the Applicant and a Ward Councillors attended the meeting and addressed the Committee on this application.

#### 15 **APPEALS UPDATE REPORT**

**RESOLVED** that the Appeals Update report be noted.

#### 16 **LATE LIST**

**RESOLVED** that the information as contained in the late list be noted.

The meeting started at 18.00 pm and ended at 21.03 pm

### APPLICATION REPORT – VAR/350629/23 Planning Committee 23<sup>rd</sup> August 2023

Registration Date: 07/03/2023 Ward: Medlock Vale

Application Reference: VAR/350629/23

Type of Application: Full (Variation of condition)

Proposal: Variation of condition No 4 (Landscaping) relating to approved

application RES/346214/21.

Location: St. Cuthberts Church, Tanners Fold.

Case Officer: Abiola Labisi Applicant: Mr. Jon Walker

Agent: Mr Steven Winterbottom

#### 1. INTRODUCTION

1.1 The application has been referred to Planning Committee for determination in accordance with the Scheme of Delegation as the proposal relates to an amendment to a Major planning application that was determined by the Planning Committee.

#### 2. RECOMMENDATION

2.1 It is recommended that the application be approved subject to the conditions set out in this report and that the Head of Planning shall be authorised to issue the decision.

#### 3. SITE DESCRIPTION

- 3.1 The site comprises of the former St. Cuthberts Church, Tanners Fold, Oldham and measures approx. 1.2 ha in size. In relation to topography, the site is on a relatively higher level than surrounding lands to the west, north and east and is accessed off Tanners Fold.
- 3.2 Following permission granted under planning ref. RES/346214/21, the church building and vicarage have since been demolished and the site has now been redeveloped into a residential estate.
- 3.3 The site is within a predominantly residential area and it is noted that the new dwellings on site have now been occupied.

#### 4. THE PROPOSAL

4.1 The application relates to a variation of condition No 4 (Landscaping) relating to approved application RES/346214/21 under which permission was granted for the approval of reserved matters including appearance, landscaping, layout and scale following outline planning permission ref PA/344067/19 for 24 dwellings.

- 4.2 Condition 4 of RES/346214/21 states: All hard and soft landscape works shall be carried out in accordance with the approved plan (Ref: M4750.P.10 Rev B) prior to the occupation of any part of the development or in accordance with a programme to be approved in writing by the local planning authority. Thereafter any trees or shrubs which die, are removed or become seriously damaged or diseased within a period of five years from the completion of the development shall be replaced in the next planting season with others of a similar size, number and species to comply with the approved plan unless otherwise agreed in writing by the Local Planning Authority. REASON To ensure that the landscaping scheme is carried out and protected in the interests of visual amenity and to safeguard the future appearance of the area having regard to Policies 9, 20 and 21 of the Oldham Local Plan, and saved Policy D1.5 of the Unitary Development Plan.
- 4.3 The variation sought to the above condition is to allow for the omission of a total of three trees along Tanners Fold road frontage. To make up for the trees to be omitted along the road frontage, two additional trees would be planted within the site. The omission of the trees from the road frontage has been necessitated by the need to avoid a United Utilities easement which runs along the frontage of Plots 21 24

#### 5. PLANNING HISTORY

- 5.1 Planning ref. PA/344067/19 Outline application for the re-development of the St Cuthbert Church site (to include the demolition of all existing buildings) and erection of up to 24 dwellings. Access to be considered all other matters reserved. This was approved subject to a S106 legal agreement on 30/03/2021. It is noted that the S106 contribution of £18,434.00 has been paid.
- 5.2 Planning ref. RES/346214/21 Application for approval of reserved matters including appearance, landscaping, layout and scale following outline planning permission ref PA/344067/19 for 24 dwelling. This was approved on 03/09/2021.

#### 6. RELEVANT PLANNING POLICIES

- 6.1 The adopted Development Plan is the Joint Development Plan Document (Local Plan) which forms part of the Local Development Framework for Oldham. The site is not allocated in the Proposals Map associated with this document. As such, the following policies are considered relevant to the determination of this application:
  - Policy 1 Climate Change and Sustainable Development;
  - Policy 3 An Address of Choice;
  - Policy 5 Promoting Accessibility and Sustainable Transport;
  - Policy 9 Local Environment;
  - Policy 10 Affordable Housing,
  - Policy 11 Housing; and,
  - Policy 20 Design.

#### 7. CONSULTATIONS

CONSULTEE	FORMAL RESPONSE
Tree Officer	Formal response received. No objection raised.

#### 8. PUBLICITY AND THIRD-PARTY REPRESENTATIONS

- 8.1 In accordance with the requirements of the Town and Country Planning (Development Management Procedure) (England) Order 2015, and the Council's adopted Statement of Community Involvement, the application has been advertised as a major development by neighbour notification letters, display of a site notice, and publication of a press notice.
- 8.2 In response, one representation has been received raising the following (summarised) issues:
  - i. Loss of privacy (addressed under para 13.2 below)
  - ii. Flooding of neighbouring garden

With regard to the second objection issue referred to above, whilst the objector has provided some evidence of surface water draining onto neighbouring lands from the application site, this matter has however not been considered under this application as it is not relevant to the subject matter of the application (variation of landscaping condition) neither would the proposal lead to surface water drainage issues.

#### **ASSESSMENT OF THE PROPOSAL**

#### 9. PRINCIPLE OF DEVELOPMENT

- 9.1 The application site is unallocated within the Proposals Map associated with the Joint Development Plan Document and is located within a predominantly residential area.
- 9.2 The site is also subject of a previous planning application reference RES/346214/21 which was for approval of reserved matters including appearance, landscaping, layout and scale following outline planning permission ref PA/344067/19 for 24 dwelling. This was approved on 03/09/2021 and constitutes a material consideration in the assessment of the current proposal.
- 9.3 Significantly, following the grant of permission under RES/346214/21, the site now accommodates 24 dwellings. Having regard to these considerations the principle of development is acceptable.

#### 10. RESIDENTIAL AMENITY

- 10.1 Having regard to the requirements of Policy 9 the impact of the development on surrounding residents needs to be considered alongside ensuring that the proposals provide suitable accommodation for future occupiers.
- 10.2 Whilst the application relates to an amendment to the approved scheme for a residential development, the proposed amendment does not however affect the design

or layout of the houses. The amendment only relates to the approved landscaping and therefore, having regard to the nature of the proposed amendment, it is considered that the proposal would not lead to any significant adverse impact on the residential amenity of the occupiers of neighbouring properties.

- 10.3 In respect of suitable accommodation for the future occupiers of the development, it should be noted that the proposal does not affect the approved design, size and layout of the dwellings. The approval granted under RES/346214/21 has established that the scheme would provide suitable accommodation for future occupiers and as the current proposal would not affect the design, size and layout of the approved dwellings, it is considered that the proposal would not detract from the amenity of the future occupiers, in so far as suitable accommodation is concerned.
- 10.4 As such, the proposal would not be contrary to the requirements of Policy 9 of the Oldham Local Plan.

#### 11. DESIGN AND INTEGRATION WITH LOCAL CHARACTER

- 11.1 The proposed amendment does not affect the approved design of the development. In terms of the amenity of the area, whilst the variation sought to the approved landscaping scheme would lead to the loss of three trees along Tanners Fold, it is noted that two additional trees would be planted within the site. The omission of the trees along Tanners Fold is to avoid a United Utilities easement in the area. The omission would ensure that access to United Utilities' assets is not hindered
- 11.2 As the proposal would not affect the approved design and with it only leading to the net loss of a single tree within the site, it is considered that the proposal would not lead to any significant adverse impact on the local character of the area.
- 11.3 Significantly, the proposal has been reviewed by the Council's Tree Officer and they have not raised any objection to the proposed variation of the approved landscaping scheme.

#### 12. HIGHWAY SAFETY

12.1 The proposal would not lead to any detrimental highway issues.

#### 13. RESPONSE TO ISSUES RAISED IN LETTER OF OBJECTION

- 13.1 The issues raised in the letter of objection relate to impact on privacy and drainage. The objector's property is located to the rear of the site and the objector states that the trees planted along the common boundary are not enough to protect their privacy.
- 13.2 The proposed amendments to the approved landscaping scheme do not affect the trees to be planted along the rear boundary and as such, the current scheme would not impact on the privacy of the objector.

#### 14. CONCLUSION

14.1 The proposed amendment to the landscaping scheme approved under the Reserved Matters application ref. RES/346214/21 would not lead to any significant adverse

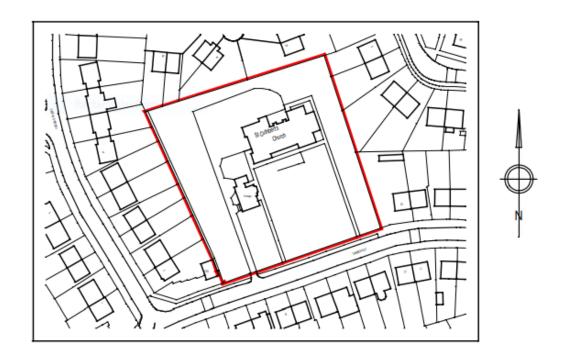
- impact on the character and amenity of the local area neither would it impact adversely on the residential amenity of the occupiers of neighbouring properties.
- 14.2 As such, the variation would be in accordance with relevant provisions of Policies 9 and 20 of the Oldham Local Plan.

#### 15. RECOMMENDED CONDITIONS

- 1. The development hereby approved shall be fully implemented in accordance with the Approved Details Schedule list on the decision notice relating to RES/346214/21 except as modified by the Approved Details Schedule list attached to this decision notice. REASON - For the avoidance of doubt and to ensure that the development is carried out in accordance with the approved plans and specifications.
- 2. The development shall be retained in accordance with the external materials details approved under planning ref. CND/347652/21 REASON To ensure that the appearance of the development is acceptable in the interests of the visual amenity of the area having regard to Policy 20 of the Oldham Local Plan.
- 3. No dwelling shall be occupied until the access to the site and the car parking space for that dwelling have been provided in accordance with the details approved under planning ref. CND/347652/21. REASON To ensure adequate off-street parking facilities are provided and remain available for the development so that parking does not take place on the highway to the detriment of highway safety having regard to Policies 5 and 9 of the Oldham Local Plan.
- 4. All hard and soft landscape works shall be carried out in accordance with the approved plan (Ref: M4750.P.10 Rev D) prior to the occupation of any part of the development or in accordance with a programme to be approved in writing by the local planning authority. Thereafter any trees or shrubs which die, are removed or become seriously damaged or diseased within a period of five years from the completion of the development shall be replaced in the next planting season with others of a similar size, number and species to comply with the approved plan unless otherwise agreed in writing by the Local Planning Authority. REASON To ensure that the landscaping scheme is carried out and protected in the interests of visual amenity and to safeguard the future appearance of the area having regard to Policies 9, 20 and 21 of the Oldham Local Plan, and saved Policy D1.5 of the Unitary Development Plan.
- 5. Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) (England) Order 2015, (or any Order revoking or reenacting that Order with or without modification), no development within Classes A, AA, B or E of Part 1 of Schedule 2 shall be carried out within Plots 8 to 17 inclusive unless written permission is granted by the Local Planning Authority. REASON The excluded types of development would not be appropriate without full assessment due to the relative levels between existing and proposed dwellings having regard to Policies 9 and 20 of the Oldham Local Plan.
- 6. The development hereby approved shall be carried out and maintained in accordance with the physical security specifications set out in Section 4 of the submitted Crime Impact Statement Version A: 26th March 2021 Ref: 2019/0947/CIS/01. REASON To ensure a safe form of development in accordance with Policy 9 of the Oldham Local Plan.

- 7. The development shall be implemented and maintained in accordance with the surface water drainage details approved under planning ref. CND/347645/21. REASON To promote sustainable development, secure proper drainage and to manage the risk of flooding and pollution having regard to Policy 19 of the Oldham Local Plan.
- 8. The development shall be implemented and maintained in accordance with the land contamination remediation strategy approved under planning ref. CND/347645/21. REASON To ensure that the development does not contribute to, and is not put at unacceptable risk from or adversely affected by, unacceptable levels of pollution having regard to Policy 9 of the Oldham Local Plan.
- 9. Prior to any part of the development being occupied, a verification report demonstrating the completion of works set out in the land contamination remediation strategy approved under planning ref. CND/347645/21, and the effectiveness of the remediation shall be submitted to, and approved in writing, by the local planning authority. The report shall include results of sampling and monitoring carried out in accordance with the approved verification plan to demonstrate that the site remediation criteria have been met. REASON To ensure that the site does not pose any further risk to human health or the water environment having regard to Policy 9 of the Oldham Local Plan.
- 10. The development shall be implemented and maintained in accordance with the biodiversity enhancement scheme approved under planning ref. CND/347645/21. REASON To ensure the protection and enhancement of features and species of ecological interest having regard to Policy 21 of the Oldham Local Plan, and to the Wildlife and Countryside Act 1981.
- 11. The development shall be implemented and maintained in accordance with the details set out within the Energy Statement approved under planning ref. CND/347645/21. REASON To ensure that the development accords with the provisions of Policy 18 of the Oldham Local Plan.

### SITE LOCATION PLAN (NOT TO SCALE):



# **LOCATION PLAN**



### APPLICATION REPORT – FUL/350748/23 Planning Committee 23<sup>rd</sup> August 2023

Registration Date: 29/03/2023

Ward: Chadderton South

Application Reference: FUL/350748/23 Type of Application: Full Application

Proposal: Erection of 3no. E(G)/B2/B8 blocks (comprising 24no. hybrid units)

and formation of a new access onto Greenside Way, together with external works, landscaping, and creation of a substation and meter

rooms

Location: Land south of Greenside Way, Greengate Industrial Estate,

Chadderton

Case Officer: Abiola Labisi

Applicant: Mandale Investments Limited
Agent: Mr David Marjoram, ELG Planning.

#### 1. INTRODUCTION

1.1 The application has been referred to Planning Committee for determination in accordance with the Scheme of Delegation as it is a Major application.

#### 2. RECOMMENDATION

2.1 It is recommended that the application be approved subject to the conditions set out in this report and that the Head of Planning shall be authorised to issue the decision following the completion of a Section 106 agreement requiring the payment of a sum of £38,700 for the cost of planting replacement trees, as well as a contribution of £8,800 to compensate for the loss of biodiversity.

#### 3. SITE DESCRIPTION

- 3.1 The almost square shaped site measures approx. 0.66 ha and is located on the southern side of Greenside Way, Greengate Industrial Estate, Chadderton. It is currently vacant and forms part of lands allocated for Business and Employment Uses within the Oldham Local Plan.
- 3.2 The site is relatively flat in terms of topography and there are some mature trees on the site. The general area is characterised by commercial uses of various types, reflecting the allocation of the land within the Local Plan and to the south of the site is a golf course. The site would be accessed via a new access point off Greenside Way.

#### 4. THE PROPOSAL

- 4.1 The application proposes the erection of 3no. E(G)/B2/B8 blocks (comprising 24no. hybrid units) and formation of a new access onto Greenside Way, together with external works, landscaping, and creation of a substation and meter rooms.
- 4.2 Two of the three blocks (Type B) would be centrally located within the site while the third block (Type A) would be sited adjacent the southern site boundary. Each of the blocks would cover approx. 13m x 56m in area with an overall height of approx. 9m. In terms of external finish materials, each block would have its walls built using a combination of facing brick and artificial stone while the roof would be covered with interlocking concrete roof tiles.
- 4.3 The proposal includes the erection of two meter rooms, each of which would cover an area of approx. 3m x 3m with a height of approx. 2.9m.
- 4.4 The substation would cover an area of approx. 4.2m x 3.1m with a height of approx. 2.9m while the bin store would cover an area of approx. 10m x 3m with a height of approx. 1.85m. The cycle store on the other hand would cover an area of approx. 3m x 5.5m with a height of approx. 2.4m.
- 4.5 The site would be accessed via a new access to be sited adjacent the north-eastern section of the site.

#### 5. PLANNING HISTORY

5.1 The site was part of a larger site where permission was granted under planning ref. FUL/348818/22 for the erection of two buildings with combined floorspace of 7,540m² GEA / 7,308m² GIA to be used in any combination of Use Class E(g)(i)(ii)(iii) (offices, research and development, light industrial), Use Class B2 (general industrial) and / or Use Class B8 (storage / distribution), with associated parking and refuse storage on 28th February, 2023.

#### 6. RELEVANT PLANNING POLICIES

- 6.1 The adopted Development Plan is the Joint Development Plan Document (Local Plan) which forms part of the Local Development Framework for Oldham. The site is allocated in the Proposals Map associated with this document for Business and Employment Use. As such, the following policies are considered relevant to the determination of this application:
  - Policy 1 Climate Change and Sustainable Development;
  - Policy 5 Promoting Accessibility and Sustainable Transport;
  - Policy 9 Local Environment;
  - Policy 13 Employment Areas;
  - Policy 14 Supporting Oldham's Economy;
  - Policy 20 Design;
  - Policy 21 Protecting Natural Environmental Assets; and,
  - Saved Policy D1.5 Protection of Trees on Development Site

#### 7. CONSULTATIONS

CONSULTEE	FORMAL RESPONSE			
Environmental Health	Formal comment received. Raised no objection subject to construction noise mitigation.			
Drainage	No formal comment received			
Highways	Formal comments received. No objection subject to conditions relating to construction details for the access and parking area, cycle storage and travel plan.			
Environment Agency	Formal comment received. Did not raise any objection but recommended that the Council's Environmental Health Officers be consulted.			
Coal Authority	Formal comment received. No objection subject to intrusive site investigations and implementation of mitigating measures			
GMEU	Formal comment received. No objection subject to conditions relating to protection of bats and badgers, nesting birds and biodiversity net gain.			
Archaeology	Formal comment received. No objection to the proposal.			
United Utilities	Formal comment received. No objection raised, recommended a condition that the development be implemented in accordance with the details contained in the submitted drainage proposal.			
Tree Officer	Formal comment received. No objection subject to financial contribution towards planting of replacement trees.			
National Highways	Formal comment received. Raised no objection			
Transport for Greater Manchester	Formal comment received. Raised no objection but recommended conditions relating to construction traffic management plan, provision of secure cycle storage and submission of a Travel Plan.			
Greater Manchester Police	No formal comment received			

#### 8. PUBLICITY AND THIRD-PARTY REPRESENTATIONS

- 8.1 In accordance with the requirements of the Town and Country Planning (Development Management Procedure) (England) Order 2015, and the Council's adopted Statement of Community Involvement, the application has been advertised as a major development by neighbour notification letters, display of a site notice, and publication of a press notice.
- 8.2 No representations have been received during the period of public consultation.

#### **ASSESSMENT OF THE PROPOSAL**

#### 9. PRINCIPLE OF DEVELOPMENT

- 9.1 The application site is allocated as Business and Employment Area by the Proposals Map. The site forms part of the Chadderton Greengate/Broadgate Business Employment Area and on such land Policy 14 (Supporting Oldham's Economy) of the Oldham Local Plan provides that development proposals for B1 (business), B2 (general industry), B8 (storage or distribution) and waste management facilities will be permitted and must form the predominant uses within the technology park. The proposal is for E(g) (previously B1), B2 and B8 uses which are the main uses for which such land is allocated and as such, the proposal would be in accordance with relevant provisions of Policy 14 of the Oldham Local Plan.
- 9.2 The site is also part of an overall site which is subject of a previous planning application reference FUL/348818/22 for a similar development which is a material planning consideration. The permission granted under FUL/348818/22 is still extant.
- 9.3 Having regard to these considerations the principle of development is acceptable.

#### 10. DESIGN AND INTEGRATION WITH LOCAL CHARACTER

- 10.1 The area is characterised by industrial and commercial buildings of various designs and materials. In terms of design, the buildings would be rectangular in shape and two-storey in height with pitch roof.
- 10.2 It is considered that given the industrial character of the area and the scale and design of neighbouring properties, the proposal would not lead to any significant harm to the character and appearance of the area. The buildings would be in keeping with those generally found in industrial areas. The proposed use of the buildings would also be compatible with those of the neighbouring properties.

#### 11. IMPACT ON AMENITY

- 11.1 The site is surrounded by non-domestic uses and therefore, having regard to the nature of the surrounding uses, it is considered that the proposal would not lead to any significant overlooking impact.
- 11.2 Similarly, as the scale is in keeping with that of other developments in the area, the proposal is not considered to be likely to cause an unacceptable overbearing impact and there would also be no significant overshadowing of neighbouring properties arising from the proposed development.

#### 12. HIGHWAY ISSUES

12.1 In assessing the highway impact of proposals, paragraph 110 of the NPPF requires safe and suitable access to the site for all users, whilst paragraph 111 provides that development should only be prevented or refused on highways grounds if there would be an unacceptable impact on highway safety, or the residual cumulative impacts on the road network would be severe.

- 12.2 A new vehicular access to the site would be created at the north-eastern corner of the site and the drive would align almost parallel to the eastern site boundary. In addition, a total of 51 parking spaces would be provided on site. There is adequate visibility around the proposed access and the number of parking spaces provided on site is also considered acceptable given the nature and scale of the proposal. As a result, it is considered that users can access and exit the site safely and the proposal would not lead to any significant potential for on-street parking that could jeopardise the safety of the users of the highway. Furthermore, given the road network capacity and the scale of the proposal, it is considered that the likely volume of vehicular traffic that would be generated by the proposal would not be such that would lead to a significant adverse impact on the road network.
- 12.3 The proposal has been reviewed by National Highways, Transport for Greater Manchester and the Local Highway Authority. These consultees have not raised any objection to the proposal subject to conditions relating to submission of the construction details for the access and parking areas, provision of cycle storage facility and a Travel Plan.
- 12.4 Having regard to the foregoing, it is considered that the proposal would not lead to any severe detrimental highway issues.

#### 13. DRAINAGE

- 13.1 A drainage strategy prepared by Lynas Engineers (Document No. 23013-LE-ZZ-05-RP-D-0001) has been submitted with the application. The strategy considered a number of drainage options; however, it concludes that surface water would discharge into a public main sewer on Greenside Way. Whilst comments are yet to be received from the LLFA, United Utilities have however reviewed the application and the proposed drainage strategy and raised no objection subject to the proposal being implemented in accordance with the details set out in the drainage strategy submitted.
- 13.2 Having regard to the comments received from United Utilities, and with the site being located within Flood Risk Zone 1 (the zone with the lowest risk of flooding), it is considered that the proposal would not lead to an unacceptable flooding issue provided it is implemented in accordance with the submitted drainage details. This matter can be addressed via the imposition of appropriate planning conditions.

#### 14. TREE ISSUES AND BIODIVERSITY

- 14.1 There are many mature trees on site which would have to be removed to facilitate the proposed development. A Tree Survey prepared by Amenity Tree has been submitted with the application. Whilst the survey acknowledges that a significant number of trees would have to be removed to facilitate the development, the survey however notes that majority of the trees to be removed are Class C trees, with no significant amenity value.
- 14.2 However, the Council's Tree Officer has reviewed the proposal and has recommended that for the proposal to comply with the provisions of Saved Policy D1.5 of the Oldham Local Plan, replacement trees at the rate of three trees for every one removed would have to be provided.
- 14.3 The Council's Tree Officer noted that a total of 129 replacement trees would be required, and these would have to be provided off-site as the site is not large enough to accommodate the estimated number of replacement trees on-site. Off-site planting

of replacement trees is usually undertaken by the Council at the applicant's expense. The amount charged for each replacement tree to be planted and maintained by the Council is £300. The issue of replacement trees to be planted off-site, as well as the cost implications, has been discussed with the applicant's agent and they have indicated that they have no objection to the recommendations of the Tree Officer.

- 14.4 The cost of the replacement trees would be £38,700 and this can be secured by way of a legal agreement between the Council and the applicant. With the agreement, and subsequent planting of the replacement trees, it is considered that the impact of the proposal on the character of the area would be adequately mitigated.
- 14.5 Insofar as biodiversity matters are concerned, a habitat survey, bat roost assessment ecological appraisal and biodiversity metric have all been submitted with the application. The details contained in the aforementioned documents have been reviewed by the Greater Manchester Ecology Unit and they have confirmed that the proposal would lead to a net loss of biodiversity. However, for the loss to be mitigated, conditions relating to protection of protected species, provision of bat boxes as well as a financial contribution of £16,000 per biodiversity unit lost are required. The financial contribution can be secured via a legal agreement between the Local Planning Authority and the applicant.
- 14.6 As the replacement trees and BNG would have to be implemented off-site, discussions are ongoing with the Council's Environmental Services Officers as well as Greater Manchester Ecology Unit regarding the most appropriate locations for the implementation of these mitigation measures. An update will be provided in the Late List regarding the outcome of such discussions.

#### 15. CONTAMINATION/LAND STABILITY

- 15.1 In relation to contamination, a Phase 1 Desk Survey of the site prepared by Solmek Ltd has been submitted with the application. The report indicates that the site may have been exposed to some contamination, with construction/demolition waste and landfill waste from adjacent landfill waste local to the structures. The report also notes that made ground is expected on site and landfills are recorded in the vicinity of the site.
- 15.2 Notwithstanding the findings of the report, the Council's Environmental Health Officer has not raised any objection to the proposal on grounds relating to land contamination/landfill gas. However, although no objection was raised, Environment Agency also raised the issue of the proximity of the site to potential sources of contamination.
- 15.3 In the absence of a definite objection from the Council's Environmental Health Officer and the Environment Agency on the basis of potential land contamination/landfill gas, it is considered that a condition requiring the implementation of a watching brief relating to land contamination/landfill gas would suffice in this instance.
- 15.4 In relation to land stability, the site is located within an area identified as Development High Risk area based on previous coal mining activities and associated risks. Accordingly, the Coal Authority has been consulted and they have advised following the review of documents submitted that they have no objection subject to some intrusive site investigations and the implementation of any necessary mitigation measures.

15.5 On the basis of the above, it is considered that the proposal, subject to relevant planning conditions, would not lead to any significant adverse land contamination/stability issues.

#### 16. CONCLUSION

- 16.1 The proposed development is considered acceptable in principle given that it is an employment-related development on land allocated for business and employment use within the Local Plan. The proposal would boost the local economy through creation of employment opportunities without leading to unacceptable adverse impact on the character of the area.
- 16.2 Whilst the proposal would lead to a significant loss of trees and biodiversity, these impacts can be adequately mitigated through relevant planning conditions and financial contributions towards necessary mitigation measures. This complies with the aims and objectives of 'saved' Policy D1.5.
- 16.3 As such, the proposal would be in accordance with relevant provisions of Oldham Local Plan Policies 1, 5, 9, 13, 14, 19, 20 and 21, as well as relevant provisions of the National Planning Policy Framework.

#### 17. RECOMMENDED CONDITIONS

- 1. The development must be begun not later than the expiry of THREE years beginning with the date of this permission. REASON To comply with the provisions of Section 51 of the Planning and Compulsory Purchase Act 2004.
- 2. The development hereby approved shall be fully implemented in accordance with the Approved Details Schedule list on this decision notice. REASON For the avoidance of doubt and to ensure that the development is carried out in accordance with the approved plans and specifications.
- 3. The materials to be used in the construction of the external surfaces of the development hereby permitted shall be consistent in terms of colour, size and texture with those indicated on the approved plans. REASON To ensure that the appearance of the buildings is acceptable having regard to Policy 20 of the Oldham Local Plan.
- 4. Prior to the commencement of any development hereby approved, a scheme in the form of a Construction Environmental Management Plan (CEMP) shall be submitted to and approved in writing by the Local Planning Authority. The scheme shall include details for the methods to be employed to control and monitor noise, dust and vibration impacts. The approved scheme shall be implemented to the full written satisfaction of the Local Planning Authority before the construction works are commenced, which shall be maintained for the duration of the construction works. REASON Prior approval of such details is necessary since they are fundamental to the initial site preparation works and to safeguard the amenities of the adjoining premises and the area having regard to Policy 9 of the Oldham Local Plan.
- 5. No development shall commence until:
  - a) a scheme of intrusive investigations has been carried out on site to establish the

risks posed to the development by past coal mining activity; and

b) any remediation works and/or mitigation measures to address land instability arising from coal mining legacy, as may be necessary, have been implemented on site in full in order to ensure that the site is safe and stable for the development proposed.

The intrusive site investigations and remedial works shall be carried out in accordance with authoritative UK guidance. REASON - In order to ensure the safety and stability of the development, in accordance with paragraphs 183 and 184 of the National Planning Policy Framework.

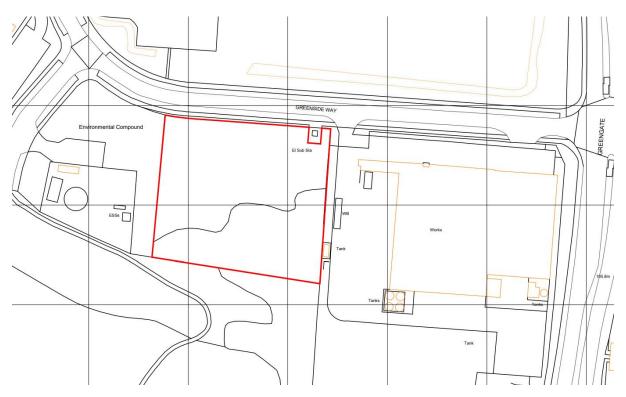
- 6. Prior to the occupation of the development, or it being first taken into beneficial use, a signed statement or declaration prepared by a suitably competent person confirming that the site is, or has been made, safe and stable for the approved development shall be submitted to the Local Planning Authority for approval in writing. This document shall confirm the methods and findings of the intrusive site investigations and the completion of any remedial works and/or mitigation necessary to address the risks posed by past coal mining activity. REASON In order to ensure the safety and stability of the development, in accordance with paragraphs 183 and 184 of the National Planning Policy Framework.
- 7. Prior to commencement of earthworks or vegetation clearance a survey of the site and within 30m (where feasible) for badger setts shall be undertaken by a suitably qualified person. The findings of the survey and details of any necessary mitigation measures shall be provided to the Local Planning Authority for written approval. The development shall then be implemented in accordance with the approved details. REASON In order to ensure that protected species are not endangered as a result of the development, in accordance with relevant provisions of Section 15 of the NPPF.
- 8. No works to trees or shrubs shall occur between the 1st March and 31st August in any year unless a detailed bird nest survey by a suitably experienced ecologist has been carried out immediately prior to clearance and written confirmation provided that no active bird nests are present which has been agreed in writing by the Local Planning Authority. REASON In order to ensure that nesting birds are not adversely impacted by the development, in accordance with relevant provisions of Section 15 of the NPPF.
- 9. Prior to the commencement of the development, a method statement detailing eradication and/or control and/or avoidance measures for Himalayan Balsam should be supplied to and agreed in writing to the Local Planning Authority. The agreed method statement shall be adhered to and implemented in full unless otherwise agreed in writing by the Local Planning Authority. REASON - To prevent the spreading of invasive species, in accordance with relevant provisions of Section 15 of the NPPF.
- 10. The development hereby approved shall not be brought into use until the access to the site and car parking spaces have been provided broadly in accordance with the approved plan and with the details of construction, levels and drainage, which shall have been submitted to and approved in writing by the Local Planning Authority prior to the commencement of the construction of the access and parking spaces. Thereafter the parking spaces and turning area shall not be used for any purpose other than the parking and manoeuvring of vehicles. Reason To ensure adequate off-street parking facilities are provided and remain available for the development

- so that parking does not take place on the highway to the detriment of highway safety having regard to Policies 5 and 9 of the Oldham Local Plan.
- 11. The use of the buildings hereby approved shall not commence until a scheme for the provision of secure cycle parking has been implemented in accordance with details which shall have previously been submitted to and approved in writing by the local planning authority. The approved facility shall remain available for users of the development thereafter. Reason In order to promote sustainable means of travel having regard to Policies 5 and 9 of the Oldham Local Plan.
- 12. Prior to the first occupation of the development hereby approved, an interim green travel plan for the development shall be submitted to and approved in writing by the Local Planning Authority. Following acceptance of the interim plan, the occupier shall submit their travel plan to the Local Planning Authority for approval and the approved plans shall thereafter be implemented within 3 months of first occupation of the buildings. REASON To ensure the development accords with sustainable transport policies having regard to Policy 5 of the Oldham Local Plan.
- 13. All hard and soft landscape works shall be carried out in accordance with the approved plan Drawing No. 3993/1 prior to the occupation of any part of the development or in accordance with an alternative programme agreed with the local planning authority. Thereafter any trees or shrubs which die, are removed or become seriously damaged or diseased within a period of five years from the completion of the development shall be replaced in the next planting season with others of a similar size, number and species to comply with the approved plan unless otherwise agreed in writing by the Local Planning Authority. REASON To ensure that the landscaping scheme is carried out and protected in the interests of visual amenity and to safeguard the future appearance of the area having regard to Policies 9, 20 and 21 of the Oldham Local Plan, and saved Policy D1.5 of the Unitary Development Plan.
- 14. Notwithstanding details already provided, a proposal for the provision of bird boxes on site shall be submitted to the Local Planning Authority for written approval prior to the occupation of the development. The development shall be implemented in accordance with the approved details and retained as such thereafter. REASON -In order to enhance biodiversity, in accordance with relevant provisions of Section 15 of the NPPF.
- 15. The drainage for the development hereby approved, shall be carried out in accordance with principles set out in the submitted Foul & Surface Water Drainage Design Drawing 23013-LE00-ZZ-DR-C-0100, Rev P01- Dated 17/03/2023 which was prepared by LYNAS Engineers. For the avoidance of doubt surface water must drain at the restricted rate of 3.5l/s. Prior to occupation of the proposed development, the drainage schemes shall be completed in accordance with the approved details and retained thereafter for the lifetime of the development. REASON: To ensure a satisfactory form of development and to prevent an undue increase in surface water run-off and to reduce the risk of flooding.
- 16. A watching brief relating to ground contamination/landfill gas shall be undertaken throughout the construction phase of the development hereby approved. If ground contamination, groundwater contamination and/or ground gas are encountered on the site at any time before the development is occupied during the watching brief, then development shall cease and shall not be occupied until a report detailing what measures, if any, are required to remediate the land (the Remediation Strategy), is

submitted to and approved in writing by the Council as local planning authority and the development shall be carried out in accordance with the agreed Remediation Strategy. If no contamination is found, then a post-completion report shall be submitted to evidence this. REASON - To ensure that the presence of or the potential for any contaminated land and/or groundwater is detected, and appropriate remedial action is taken in the interests of public safety in accordance with Policy 9 of the Oldham Local Plan.

17. The development hereby approved shall be implemented in accordance with the crime prevention details set out in the Crime Impact Statement (VERSION A: 02.05.23, Ref. 2023/0141/CIS/01) prepared by the Greater Manchester Police. REASON - To ensure safe form of development in accordance with Policy 9 of the Oldham Local Plan

### SITE LOCATION PLAN (NOT TO SCALE):





### Planning Appeals Update

### **Planning Committee**

Report of Head of Planning and Infrastructure

#### **DATE OF COMMITTEE**

#### 23 August 2023

An update on Planning Appeals was last provided to the Planning Committee at the meeting on 19 July 2023. The table below provides a comprehensive list of appeals submitted and decisions taken on appeals between 1 July 2023 and 28 July 2023 which is to be noted by the Committee.

Application No.	Site Address	Appeal Decision	Appeal Lodged Date	Description
FUL/347294/21	Land adjacent to Maltby Court, Lees, Oldham	Ongoing	09/02/2023	Construction of 40 residential properties with associated access, landscaping and ancillary works
HOU/349758/22	97 Belgrave Road Oldham OL8 1LU	Ongoing	10/02/2023	Erection of a two storey rear extension, rear dormer (with Juliette balcony), and side dormer.
FUL/348539/22	West End House West End Street Oldham OL9 6DW	Dismissed, 27/07/2023	11/05/2023	Change of use of land and erection of shipping containers for storage purposes (retrospective application).
FUL/348150/21	Land Off Springmeadow Lane Uppermill OL3 6EP	Ongoing	12/05/2023	Erection of one detached dwelling
HOU/349616/22	51 Parkway Chadderton Oldham	Ongoing	19/06/2023	Two storey side extension and part two storey part single storey rear extension.
FUL/349745/22	145 Broadway Royton Oldham	Ongoing	28/06/2023	Erection of a two storey side extension, single storey rear

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				extension, two storey front extension and rear dormer.
HOU/349979/22	107 Green Lane Oldham	Ongoing	28/06/2023	Erection of a boundary brick wall, imprinted concrete driveway and metal black gates.
HOU/350254/22	13 Tandlewood Park Royton	Ongoing	19/06/2023	Erection of boundary wall, fence and gates.
FUL/350283/22	4 Bunkers Tunstead Lane Greenfield	Allowed, 19/07/2023	31/05/2023	Proposed conversion of outbuilding to residential dwelling with alterations to windows and doors, formation of residential curtilage and single storey extension.
HOU/350495/23	6 Wyndale Drive Failsworth Oldham	Ongoing	19/06/2023	Alterations to roof and installation of rear dormer.
HOU/350740/23	119 Chadderton Hall Road Chadderton Oldham	Ongoing	28/06/2023	Single storey front extension.
HOU/350747/23	110 Higher House Close Chadderton Oldham	Ongoing	30/06/2023	Erection of front, rear and side dormers
FUL/348894/22	Stepping Stones Day Nursery High Street Uppermill	NEW	11/07/2023	External alterations, ground floor rear extension and first floor extension to existing Class E building.
FUL/348550/22	Hill Top Farm Healds Green Chadderton	NEW	20/07/2023	Erection of an indoor manege extending to circa 35m by 25m

**RECOMMENDATION -** That the report be noted.

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The following is a list of background papers on which this report is based in accordance with the requirements of Section 100D (1) of the Local Government Act 1972. It does not include documents, which would disclose exempt or confidential information as defined by that Act.

If any person has any questions regarding these appeals and decisions, they can request further information from the Planning Service by contacting Martyn Leigh (Development Management Team Leader) via <a href="mailto:planning@oldham.gov.uk">planning@oldham.gov.uk</a>

